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# IICA in Canada Towards a Strategic Partnership



**Executive-Summary** 

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# IICA in Canada RECIBIDO Towards a Strategic Partnership



- In a tight international fiscal climate, no institution will be immune to pressures to demonstrate the value that it adds to the affairs of its members.
  - Canada in the World

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Department of Foreign Affairs and International Trade

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#### Historical Background

- During consultations for the MTP preparations, the Canadians indicated that they wanted a new relationship with IICA, based on partnership
- Two factors generated renewed interest in IICA
  - » LAC had become an increasing focus of Canada in trade and investment promotion and policy development
  - » increasing fiscal pressure at the federal level made the Government more conscious of budgetary problem, and outlined the need to become more strategic on its support to international organizations
- IICA quota fund came into question

 Canada saw the development of the MTP as an opportunity to reorient its relations with IICA, making IICA a part of the process of change within Canada, and Canada a greater player in the Americas

### Consultative Process Methodology Adopted

- The process of building a strategy for IICA within Canada consisted in two key stages:
  - » review of documentation outlining Canada's policies, future priorities, and focus in LAC, as well as IICA's programming documents
  - » extensive consultative process consisting of both formal interviews (>40) with representatives of key stakeholders and informal discussions with distinguished Canadians
- It was decided that the consultative process would be extensive and cover traditional, non-traditional and potential future partners. Four groups were targeted:
  - » Government
  - » Private sector
  - » NGO and Universities
  - » Embassies

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- It was decided to contract a private consultant
  - » Transparency and unbias

### Principles Guiding the Consultations

- The strategy needed to be built on the interests within Canada
- It needed to take into account the mandate of IICA and internal constraints and meld this with Canadian priorities
- The process of building a strategy had to be based on consultation and participation by partners
- The strategy had to define areas of overlap where both interest and potential funds are available
- The strategic planning process proposed should be dynamic and continuos.

• This should be the first stage of a process aiming at expanding the notion of the importance of IICA as a reliable partners to Canada

# Issues in Building a Strategic Partnership

- Assessing the External Environment of TCA in Canada
  - » Extensive review of Canada foreign policy objectives and approaches, International Trade Business Plan, and Interdepartmental Review of the participation of Canadians in International Financial Institutions
- Conclusions fall into three basic categories:

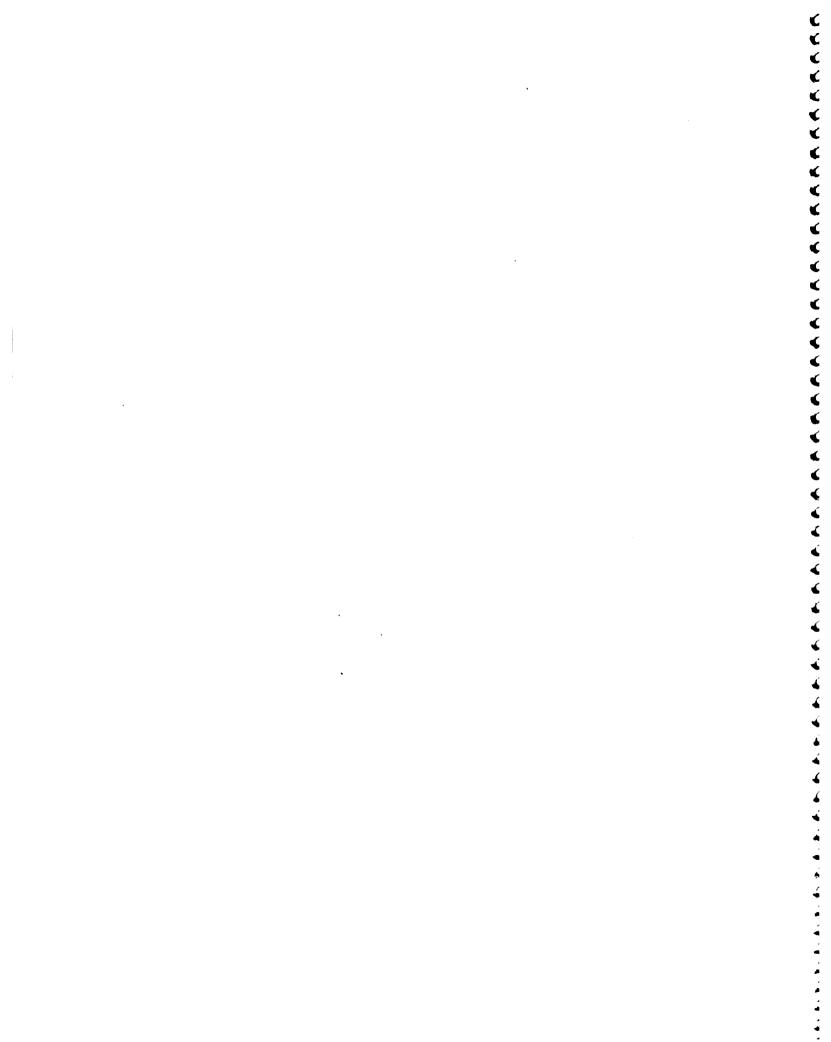
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- » increasing emphasis is being placed on promoting trade, competitiveness and results
- declining resources of the Government are forcing it to change both its internal operations and its external relations.
   IICA funding is coming into question
- » agriculture now competes with other global development issues as a priority
- Priorities expressed have placed pressure on IICA to quickly build a partnership approach which provides value added to Canada

# Issues in Building a Strategic Partnership

- Assessing the Internal Environment of TCA in Canada
  - » The role of the ACT as a diplomatic and liaison post is decreasing in relevance to Canada and Canadian authorities
- Main weaknesses identified by Canadians as detrimental to future relations with Canada

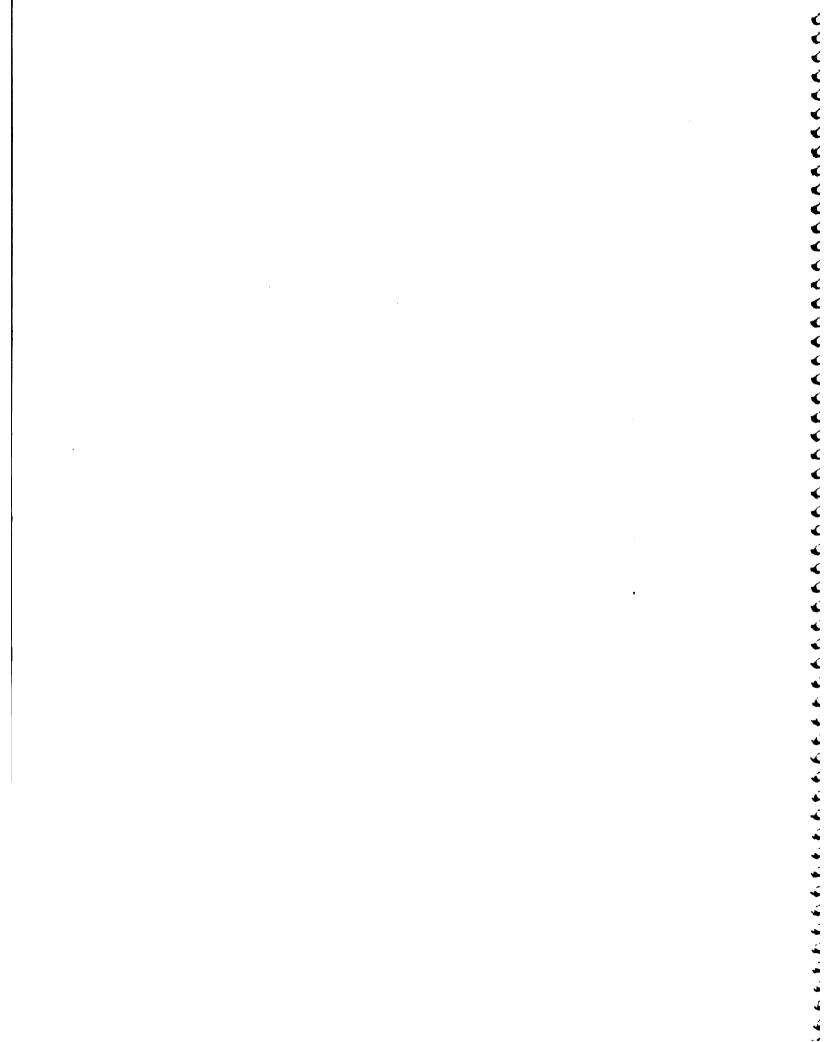
- » IICA is not perceived as a partner which is trying to support Canadian objectives but as an agency which is trying to raise additional funds
- » IICA network in Canada is seen as narrowly focused on certain groups within Canada while having little contacts with a wide range of others
- » The promotion of IICA's programs within Canada and the desire to find Canadian partners has been narrowly defined to date
- » The limited efforts to publicize IICA's activities in English is becoming an increasing priority for Canadians as they assess whether they are receiving value for money from their contributions
- These weaknesses are seen as opportunities for change



## Conclusions of the Consultative Process

- Need to build a closer partnership between IICA and Canada
- Need to restructure existing relationship away from donor towards active participant
- Need to support Canadian initiatives to build closer ties with the Americas

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#### **Trade-offs Necessary**

#### IICA's Mandate

- w the overriding guidelines must be the IICA's mandate as defined in the MTP. Interests outside of the mandate or current programs should not be pursued
- Partnership versus Bias
  - » TCA must shift its operation more towards the model followed by the other TCAs
  - » TCA must be the entry point for IICA's network into Canada and Canadian interests and must be a window for opportunities into the Americas
  - » TCA must expand its search for collaboration with the private sector while ensuring that the exchanges remain within the bounds of IICA's mandate
  - » Agrifuture Foundation will play a leading role with the Canadian private sector. Donations could be exchanged for services rendered without compromising IICA's official nonpartisan position
- Proactive versus Reactive

#### Vision

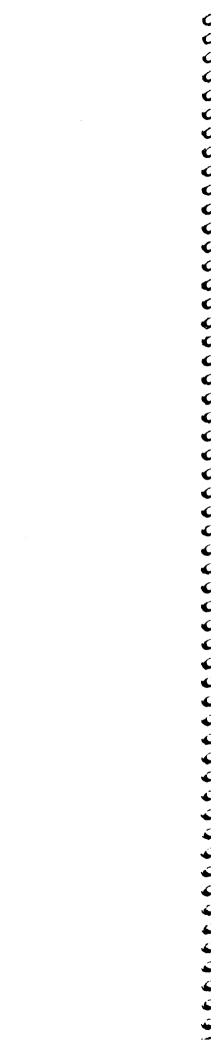
- Innovative
- Articulated
- Strategic
- Facilitator



#### Goals

- To more fully integrate Canada and Canadians into IICA programs and network
- To strengthen relations between Canada and the Americas
- To strengthen relations between the Americas and Canada

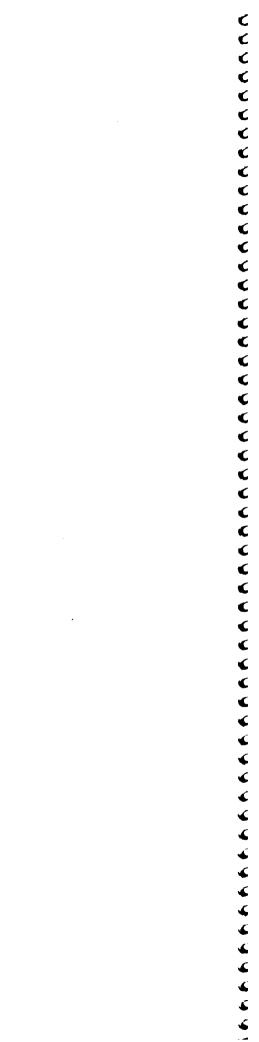
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#### Target Areas

- Facilitating trade and agri-business linkages
- Facilitating networks and strategic alliances
- Supporting science and technology development
- Supporting agricultural health
- Linking information sources

 Facilitating and developing technical cooperation projects



### Trade and Agri-business Linkages Priorities for Canada

- Providing an entry point within Canada for IICA's network to become familiar with Canadian expertise, market conditions and players
- Acting as a bridge to information regarding opportunities, regulations, market conditions, contacts and approaches to particular markets
- Expanding IICA's network in Canada to a broader range of private sector support groups including sectoral associations
- Identifying areas where IICA can play a role in facilitating the development of trade and agri-business, such as

- » harmonization of regulations and sharing of information on policies and practices between countries,
- » development of trade policies related to agri-food products,
- » assessment of the impact of integration on various groups
- Facilitating the participation of Canadians and Latin Americans in seminars and workshops which provide exposure to opportunities and potential links.

### Networks and Strategic Alliances Priorities for Canada

- Working with each of the IICA regional offices to identify interests within the region and opportunities for linkages to Canada and Canadian organizations
- Developing a strategy with each region for linking groups within the region to Canadian counterparts
- Expanding the network of organizations in Canada with which IICA has contact and determining the priorities for activities within the Americas

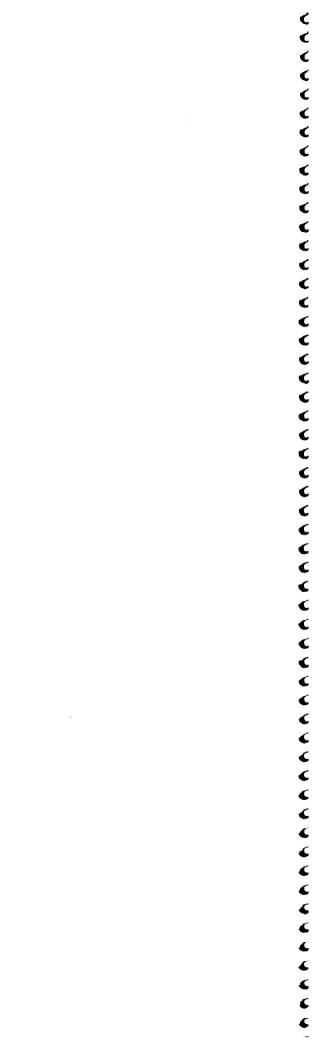
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- Providing intelligence to Canadian organizations on appropriate partners and approaches within the region and facilitating contacts
- Obtaining wider exposure for Canadian groups at international meetings to allow an expansion of contacts and awareness of possible linkages within the Americas
- Providing information to Canadians for use in internal publications to promote involvements in the Americas and awareness of opportunities

#### Science and Technology Development Priorities for Canada

- Identifying areas where Canadians could make a contribution or benefit from involvement
- Reviewing the needs and interests in the Americas with the IICA regional offices and identifying potential areas for linkages with Canadian groups
- Identifying groups within Canada interested in and capable of participating in collaborative efforts
- Facilitating the matching of Canadian and Americas groups including centers of excellence, which could foster longer term relationships.

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#### Agricultural Health Priorities for Canada

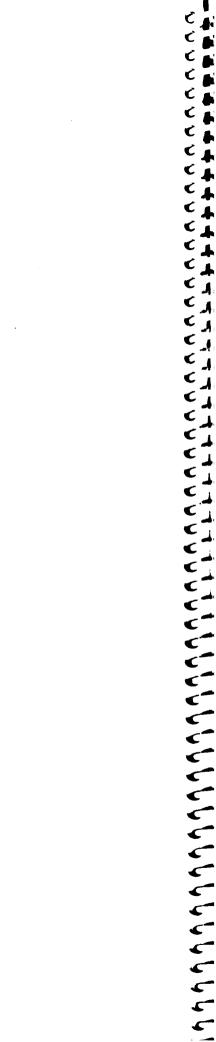
- Harmonization of international sanitary and phyto-sanitary norms and procedures
- Transfer and adptation of metodologies
- Facilitating the testing of new technologies of economic importance to the countries in the Americas and Canada
- Pest and disease management

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- Facilitating the timely exchange of information between Canada and the Americas on occurrences of animal diseases of economic and quarantine importance
- Assisting in arranging field preparedness and other training opportunities particularly in areas of exotic diseases and emergency measures

#### Information Sources Priorities for Canada

- Marketing the information systems available through IICA and the possibility of being integrated into similar efforts within Canada
- Assisting with the integration of IICA information bases with Canadian systems like Agri-Food Trade Services (ATS/ATN), and Canadian data and information into IICA's network
- Identifying Canadian groups that would benefit from access to on-going IICA information sources and facilitate the access
- Facilitating the development and exchange of trade information between countries



### Technical Cooperation Projects Priorities for Canada

- Working with Canadian groups and IICA offices to generate ideas regarding new initiatives to undertake
- Ensuring that IICA offices administering multi-lateral projects are aware of Canadian expertise and provide opportunities for Canadians to bid on project components
- Fostering joint submissions between Canadian groups and IICA offices for multi or bilateral projects
- Providing advice on approaches to project development and potential partners within the region
- Promoting the involvement of the Canadian private sector with the Agrifuture Foundation

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# Changing the System of Governance

- Changing IICA's Role in Canada
- Expanding Canadian Partners
- Managing for Results

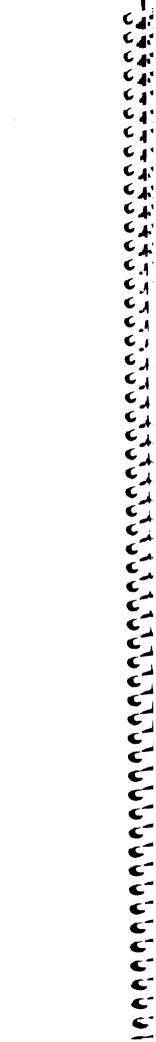
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- Regional Focus
- Working with the IICA Network
- Improving the Finances of the TCA in Canada

- From diplomatic and liaison post to be a representative of Canadian interest within IICA and a clearinghouse for information in Canada on agri-food in the Americas
- From reactive to proactive advocate of Canada within IICA
- TCA focus in Canada will be more strategic

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 Ensuring that Canadians gain influence and profile within the IICA network



#### **Expanding Canadian Partners**

- The Canadian partners network will be expanded to include groups with interests in private sector linkages, agri-food issues and research (Table with examples)
- Given finite resources available and unlimited possibilities for linkages, a concerted effort to target strategic partners will be vital to maximizing IICA's impact on the Americas through Canadian interests

 Not be limited to developing linkages between individual organizations, but with groups within Canada to maximize benefits



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Examples of Potential New Canadian Partners		O	Canadian Priorities in the Americas	s in the Americ		
	Trade & Agribusiness	Networks & Strategic Alliances	Science and Technology Development	Agricultural Health	Information Systems	Technical Cooperation Initiatives
Private Sector Groups						
Canadian Council for the Americas	•	•				
Canadian Exporters Association	•	•				
Canadian Manufacturers Association	•	•				
Canadian Chamber of Commerce	•	•				
Sectoral Associations (i.e. Canadian Beef Exporters Association)	•			•	•	
Provincial Trade Associations (i.e. British Columbia Trade)	•		•			
Specialized institutes (i.e. Canadian Institute of Biotechnology, or Food Institute of Canada)	•		•	•	•	
Private firms						•

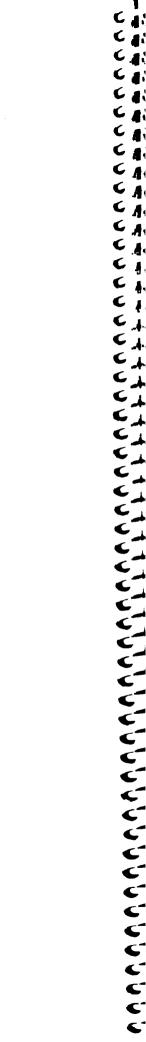
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Exampies of Potential New Canadian Partners	Trade & Agribusiness	Networks & Strategic Alliances	Science and Technology Development	Agricultural Health	Information Systems	Technical Cooperation Initiatives
Non-Governmental Organizations	ons					
Canadian Federation of Agriculture		•				•
Agricultural Institute of Canada		•				•
IDRC		+				*
FOCAL		+				
Association of Community Colleges of Canada		+				•
Association of Universities and Colleges of Canada		+				•
Canadian Cooperative Association						•
Canadian Council for Animal Care				*		•
Canadian Executive Services Overseas						•
Canadian Environment Industry Association			•			•

		3	Canadian Priorities in the Americas	s in the Ameri	cas	
Examples of Potential New Canadian Partners	Trade & Agribusiness	Networks & Strategic Alliances	Science and Technology Development	Agricultural Health	Information Systems	Technical Cooperation Initiatives
Universities and Centres						
University faculties including agriculture, veterinary science and forestry		•	*	•		•
Specialized centres on Latin America (i.e., Centre for Research on Latin America & the Caribbean - York University)		•				•
Other specialized centres	•	+	+	+		*

#### Managing for Results

- Focus on results and monitoring initiatives are the key to successfully changing TCA relation within Canada
  - » TCA must not try to be all thinks to all groups, but allows the gradual development of ties
  - » TCA will develop a hierarchy of primary and secondary partners
- Priorities will likely shift to reflect new opportunities.
   It will require the development of methodologies to evaluate progress made

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## Regional Focus

Regions	Primary Focus for Activities with Canada
1. Northern	to be determined in 1996
2. Central	<ul><li>network and strategic alliances</li><li>technical coperation projects</li></ul>
3. Caribbean	<ul><li>networks and strategic alliances</li><li>technical cooperation projects</li></ul>
4. Andean	networks and strategic alliances
5. Southern	<ul> <li>trade &amp; egri-business development</li> <li>science and technology linkages</li> <li>networks and strategic alliances</li> <li>agricultural health</li> </ul>
6. Headquarters	inter-country information and databases



### Working with the IICA Network

- The effectiveness of the proposed strategy will rely on enlisting the support of IICA headquarters, regional and country offices
- Without full support of IICA network Canada and Canadian capabilities will remain relatively unknown within Americas
- Without commitment on both IICA and the Canadians this strategy will not be effective

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 The key will be establishing effective working relations to identify priorities for actions and pursue these on both sides

### Improving the Finance of the TCA

- It will require a shift in perception of the TCA in Canada from a fund raising organization to the Southern Hemisphere to an organization which serves Canadian interests
- It will require a demonstration by IICA to Canada that it can work in partnership in the design and execution of projects of mutual interest

- As a result of the expanded role anticipated for the TCA in Canada, the allocation of funding will have to be reassessed
- Innovative procedures, through pre-investment funding will be essential for the initiation of activities leading to the joint design and execution of projects

### **Next Stages**

- To expand this process to new partners across Canada
- To develop a national partnership base
- To further IICA's profile in Canada.

#### Recommendations

- From Headquarters
  - » to approve the proposed strategic framework
  - » to approve the next stages of the TCA strategic planning process
  - » to discuss and approve innovative funding procedures preinvestment funds
- From the Regional Centres
  - » to build-up regional plans with Canada
- From the TCAs
  - » to provide local information and alternatives to their respective regional centres
  - » to participate in the implementation of this strategic framework



#### **Future Challenges**

- The consultative process undertake within Canada has gained momentum
- The effectiveness of the proposed strategy will rely on enlisting the support of IICA Headquarters, Regional and Country offices
- Without full support of IICA network Canada and Canadian capabilities will remain relatively unknown within Americas
- Without commitment on both IICA and the Canadians this strategy will not be effective
- Opportunities exist in Canada. It is time to be innovative!

# Questions to Share with the Audience

- How to get commitment from IICA Headquarters, Regional Offices and TCA to implement the proposed strategy?
- How to implement this strategy regarding IICA decentralization process underway?

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